TO: Avon Town Council
FROM: Max Morgan, Town Planner
RE: Multi-use Skate Plaza Project Review – Work Session
DATE: November 8, 2023

STAFF REPORT OVERVIEW: This report is intended to advise the Avon Town Council ("**Council**") on the proposed multi-use skate plaza concept in Harry A. Nottingham Park ("**Park**"), including recommendations from the Planning and Zoning Commission ("**PZC**") and the Cultural, Arts, and Special Events Committee ("**CASE**"). Council direction is requested on whether to proceed with the restroom, landscaping, and skate plaza as generally presented in these plans in accordance with the skate plaza conceptual layout in Revision 3 or 2.

INTRODUCTION: In June 2023, Town Council directed Staff to contract with Zehren & Associates, LLC ("**Zehren**"), in addition to a third-party skateboarding design firm, to pursue the conceptual design for a multi-use plaza that includes areas intended for skateboarding and other wheel-based activities. In September 2023, Staff, Zehren, members of the Avon Skate Coalition ("**ASC**") and New Line Skateparks started the process of conceptual design for the project (ATTACHMENT A – New Line Skate Plaza Concept), now intended for review by Council.

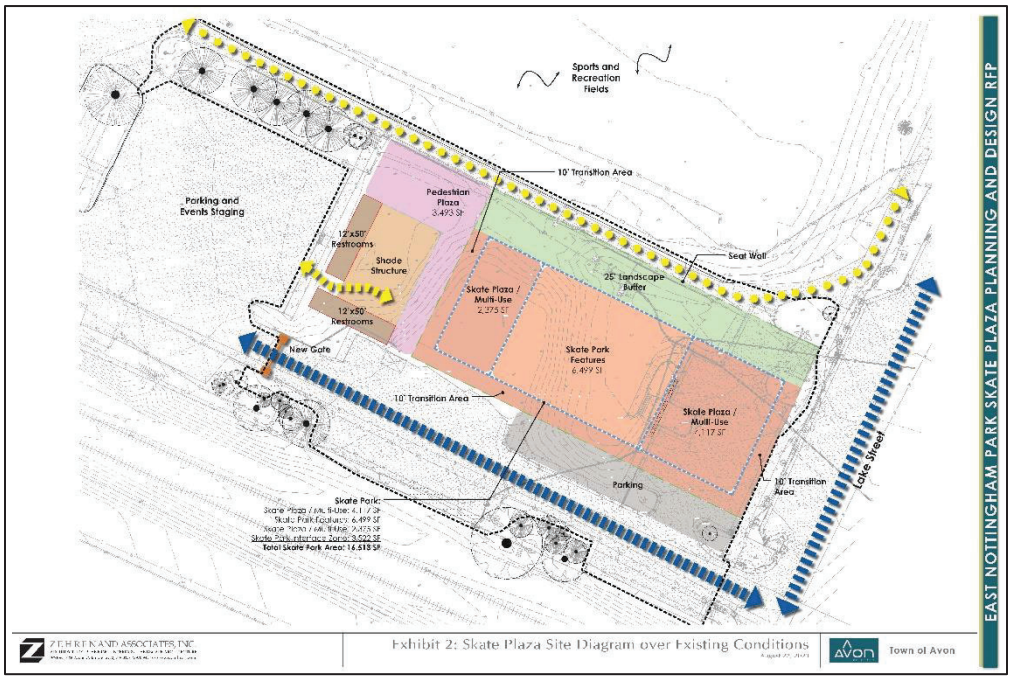
BACKGROUND: In 2021, the Town, in collaboration with Zehren, drafted several concepts for redevelopment of the east area of the Park (ATTACHMENT B – 2021 Zehren Concepts), including at least one concept that includes a multi-use plaza. In 2022, the ASC received an initial $25,000 grant from the Colorado Health Foundation to conduct a public engagement process related to a potential skatepark in the Town. Simultaneously, the Town began planning for *La Zona*. As a result of the potential compatibility of the previous concept drafts, the proposed skatepark, and anticipated La Zona initiative, the Town supported the skatepark project and participated in the public engagement process for skatepark planning conducted by the ASC.

During spring 2023, ASC along with Staff completed the public engagement process in the form of a public meeting series. Through these meetings, the ASC and Staff confirmed that diversity, equity, social justice, personal wellness, and inclusion could all be promoted through a well-designed, effectively sited multi-use *plaza* with features designed for skateboarding. Staff also recognized that a skate plaza-concept represents a potential space for a variety of users with considerations for functionality, seasonality, and alternative-abilities applied throughout, where several *Goals & Policies* in the Avon Comprehensive Plan (2017) could be achieved.



Figure 1 - Old Fire Station / Skate Plaza Diagram

After a series of work sessions with PZC and Council, the Town ultimately elected to pursue the project at 1 Lake Street, the "*Old Town Hall*" site, and applied the new concept to a previous proposal for redevelopment in the Park from 2021.



The proposal to site a skateboard-oriented project within a heavily utilized park raised questions about public safety in shared space, the potential to "over-program" the Park, and whether a skate plaza was the highest and best use of the Old Town Hall site.

Figure 2 - Initial Skate Plaza Diagram Added to 2021 Park Redevelopment Concept

Staff researched the impacts of plaza spaces and multi-use spaces, including interviews with planners and recreation directors in Colorado, to assess these essential questions. Research conducted by Staff concluded that:

- Skateparks and skate plazas are well-represented in larger parks in Colorado mountain towns including: *Aspen, Breckenridge, Carbondale, Cortez, Edwards, Frisco, Gunnison, Leadville, Manitou Springs, Ouray, Salida, Silverthorne, Snowmass Village* (ATTACHMENT D).

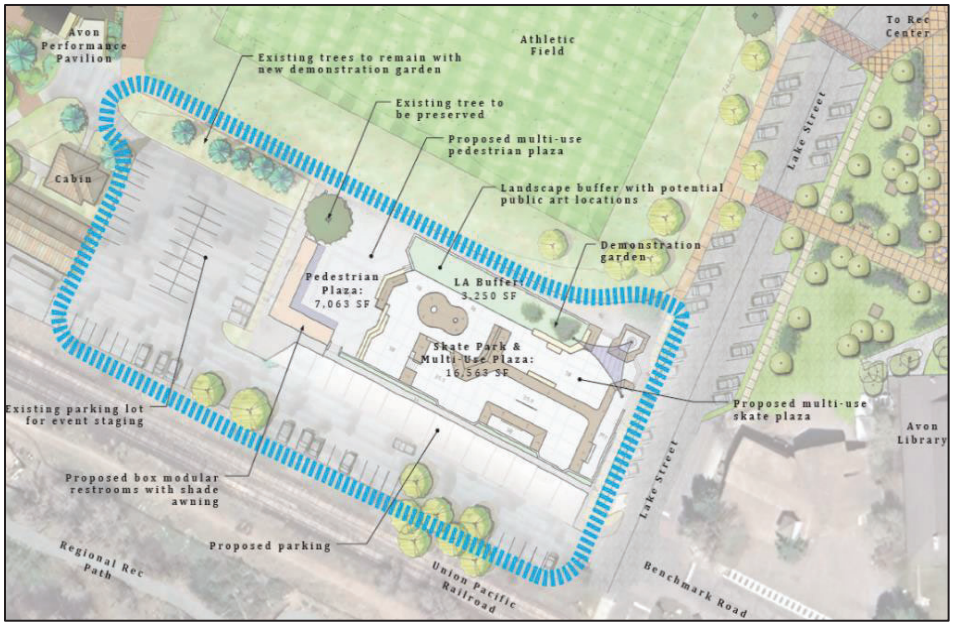
- The relationship between skateboard-oriented space and a larger park host-site, including those with concert venues (E.g., *Winter Park*, *Telluride* – See ATTACHMENT E) represents a win-win scenario related to safety and space-activation.

- The east section of Harry A. Nottingham Park is likely not at risk of "over-programming" as it lacks many amenities commonly found in large parks across the state, or those existing amenities in the Park are located a significant distance from the proposed skate plaza site.

- Skateparks and skate plazas can be designed so that they can be closed during events, specifically concerts, without issue, or alternatively host events.

In June 2023, Town Council directed Staff to move forward with plans for site redevelopment (ATTACHMENT C – *Letter of Agreement*).

In September 2023, Staff hired New Line Skateparks to develop a conceptual design for the project. The initial concept was reviewed by CASE and PZC and their recommendations and feedback on the concept are as follows:



- Modify (shrink) the pedestrian plaza near the bathrooms and add more skateable space
    - "No one will want to hang out near the bathrooms"
- Ensure access to water fountains
- Consider how lighting can and will impact this site
- Consider maintenance and upkeep for the site
- Consider shade trees in the pedestrian plaza
    - If applied, prioritize trees that do not shed leaves

BUDGET: The ASC conducted the initial public engagement series with a $25,000 grant from the Colorado Health Foundation. This process provided opportunities for additional grant funding from the Colorado Health Foundation. Currently, the Town is anticipating two grant awards that will help fund the overall redevelopment of the Old Town Hall site in the Park: The Colorado Department of Local Affairs ("DOLA") Main Street LIVE, in addition to the Colorado Health Foundation have funding available that, if awarded to the Town, could exceed $2,000,000. These funds combined would be applied to streetscaping, new modular bathrooms, the skate plaza, landscaping, and art. DOLA is expected to announce grant recipients before the end of 2023, while the Colorado Health Foundation's grant cycle concludes in February 2024.

The Town of Avon Capital Improvement Program for *East Harry A. Nottingham Park Improvements* includes $2,500,000 in the 2024 proposed budget. The net variance between construction/grants and the approved CIP budget would be reapplied to other Town projects.

TIMELINE: The project timeline proposed in the request for proposals is currently on track:

Project Schedule

Concept Design

October 6, 2023	Town Staff, Zehren, and ASC Receive Conceptual Design Options from New Line
October 13, 2023	Town Staff, Zehren, and ASC Provide Initial Comments to New Line
October 27, 2023	Town Staff, Zehren, and ASC Receive Conceptual Design Options from New Line
November 7, 2023	CASE & PZC Concept Review
November 14, 2023	Town Council Concept Review

Schematic Design

December 8, 2023	Town Staff, Zehren, and ASC Receive Schematic Design Plan and Cost Estimate from New Line
December 19, 2023	PZC Reviews and Provides Comment on Schematic Design to New Line

Development & Construction

Jan / Feb 2024	Design Development
Feb / March 2024	Construction Doc Development
April 2024	Permitting Process
May – August 2024	Construction

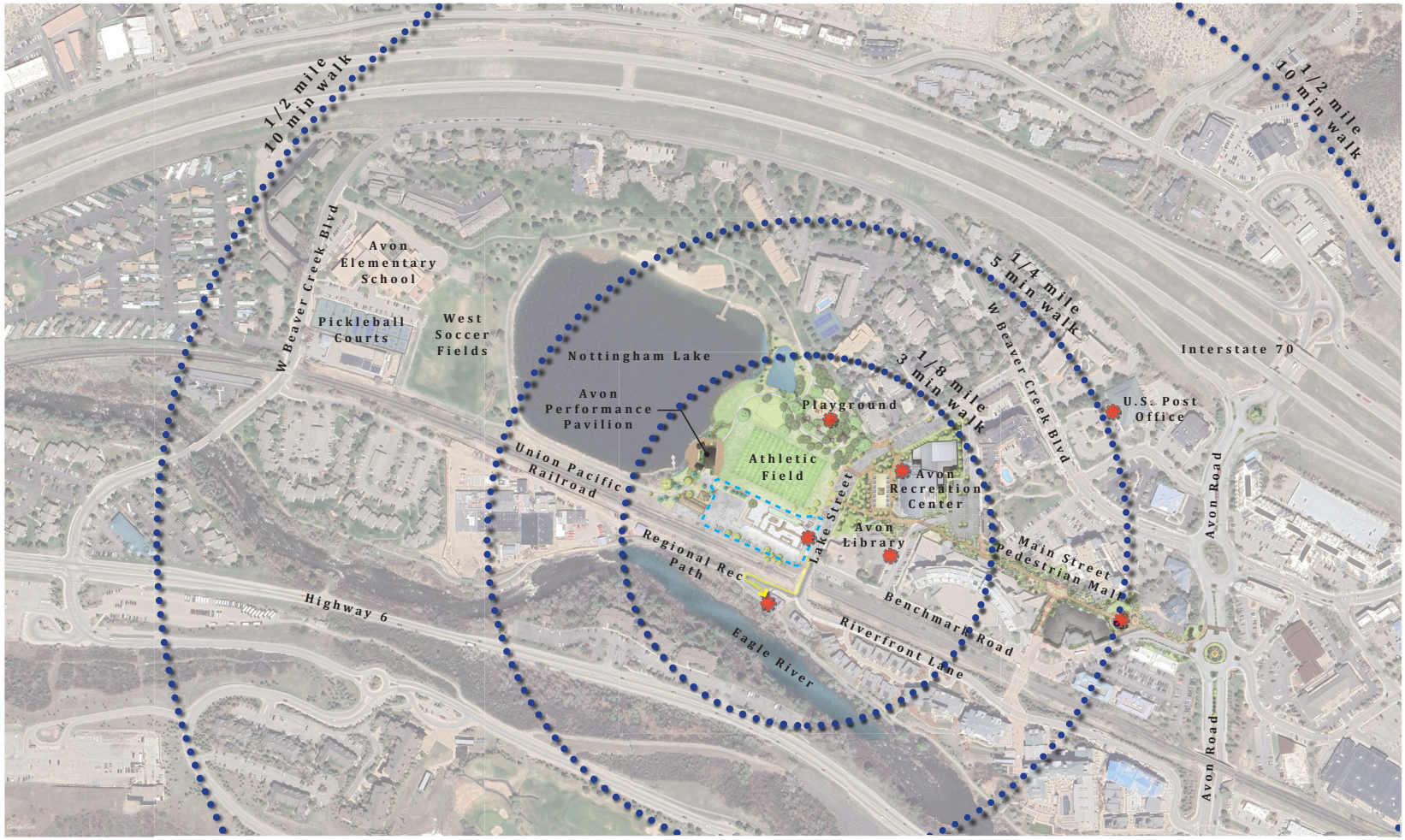
Thank you,

Max

ATTACHMENTS:

ATTACHMENT A – New Line Skate Plaza Concept
ATTACHMENT B – 2021 ToA / Zehren East Park Redevelopment Concepts
ATTACHMENT C – Avon Town Council Letter of Agreement to Avon Skate Coalition
ATTACHMENT D – Images of Colorado Towns with Skate-centered Areas in Public Parks
ATTACHMENT E – Images of Parks with Performance Stages near Skate-centered Areas

ATTACHMENT A



EAST NOTTINGHAM PARK IMPROVEMENTS

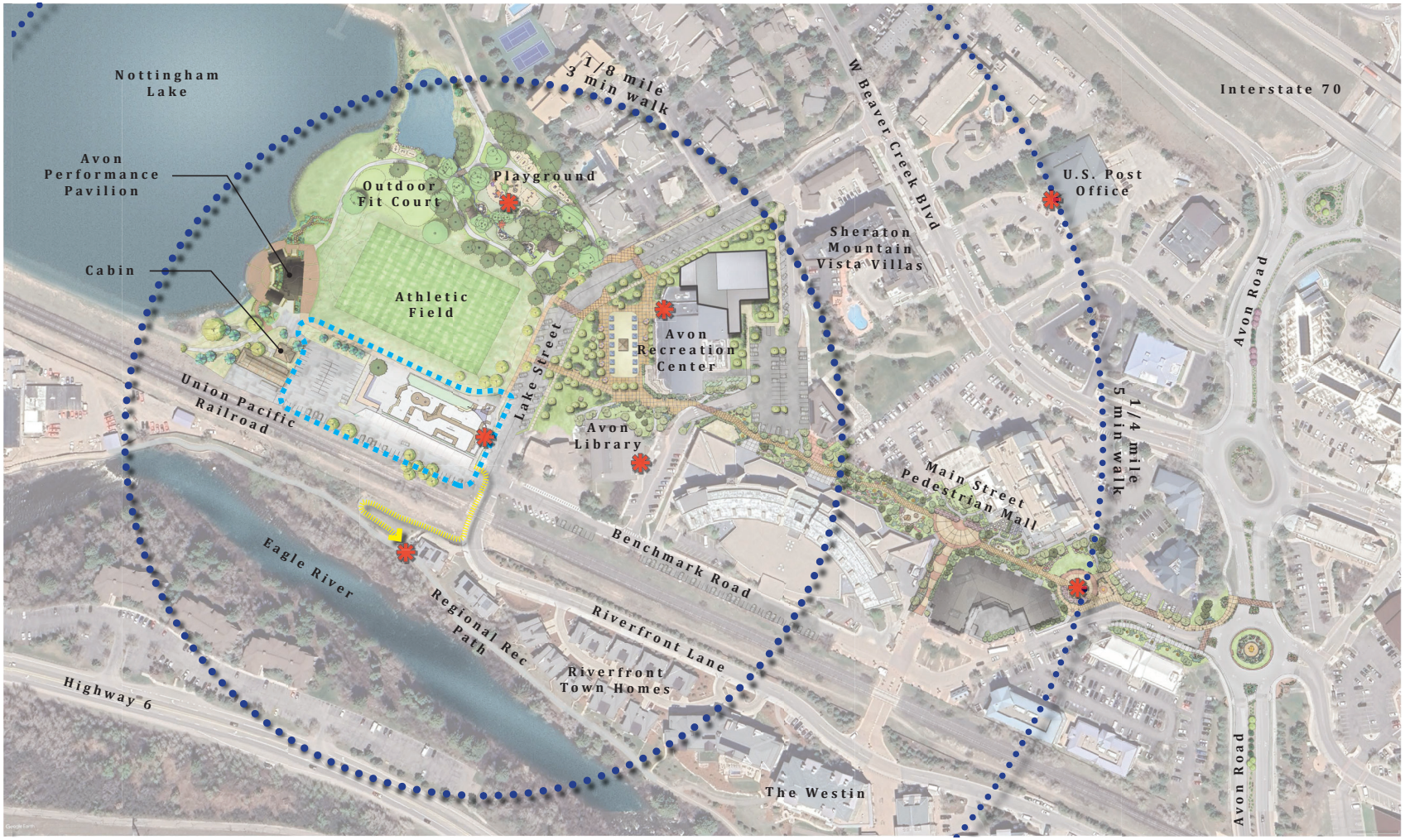
ZEHREN AND ASSOCIATES, INC.
ARCHITECTURE PLANNING INTERIORS LANDSCAPE ARCHITECTURE
PO Box 1976,Avon, Colorado .(970) 949-0257 F.(970)949-1080 www.zehren.com

NEWLINE SKATEPARKS

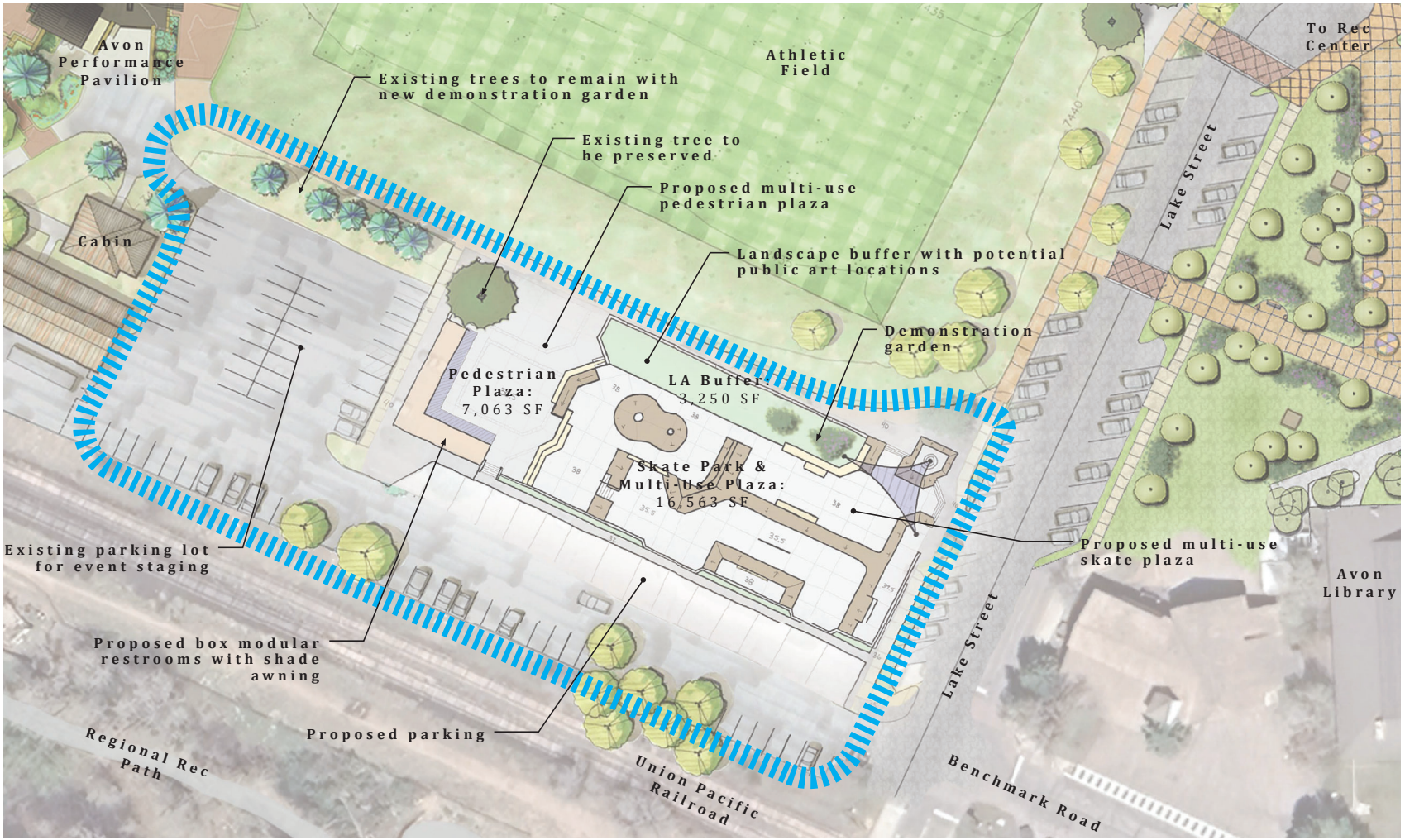
0 100′ 200′ 400′

Nottingham Park Context
November 1st, 2023

Town of Avon



EAST NOTTINGHAM PARK IMPROVEMENTS



EAST NOTTINGHAM PARK IMPROVEMENTS

Skate Plaza Concept

Concept Design Flow and Edge Conditions (Design Revision 3)

Legend

- Pedestrian Circulation with Ramp Access
- Pedestrian Circulation with Stair Access
- Rider Circulation
- Staging Area
- Landscape Buffer

Design Elements

-Active user capacity and safe staging Areas

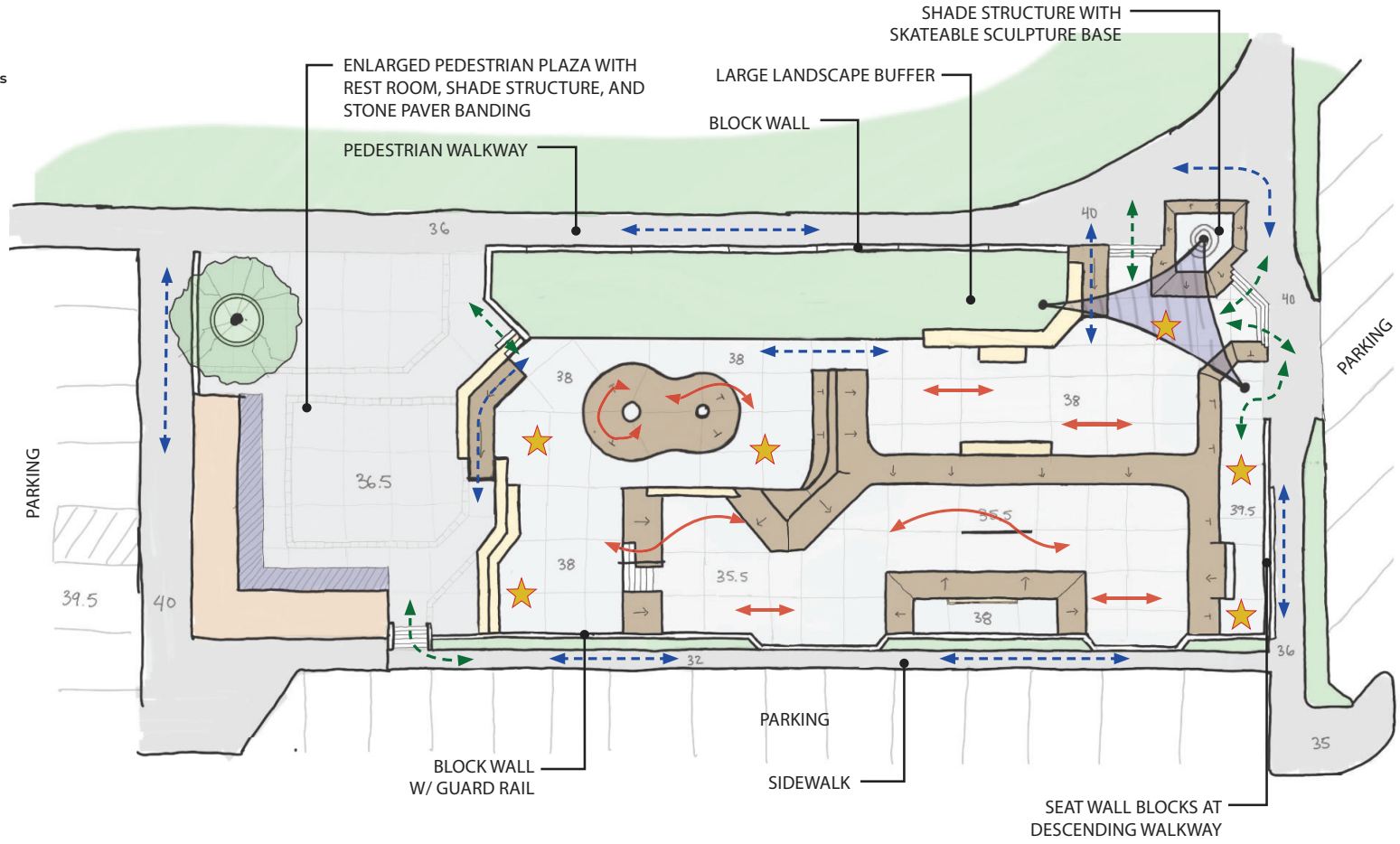
-Materials, colors, and details that compliment the surrounding amenities

-Entry plazas on the East an West with shade, skateable art, and board protection

- Connectivity to other site amenities

-Use of site topography to maintain visibility and create intentional viewing opportunities.

-3 Unique terrain zones (rooms) that inclusive to di erent skill levels and riding styles



Skate Plaza Concept

Concept Design Flow and Edge Conditions (Design Revision 2)

Legend

- Pedestrian Circulation with Ramp Access
- Pedestrian Circulation with Stair Access
- Rider Circulation
- Staging Area
- Landscape Buffer

Design Elements

-Active user capacity and safe staging Areas

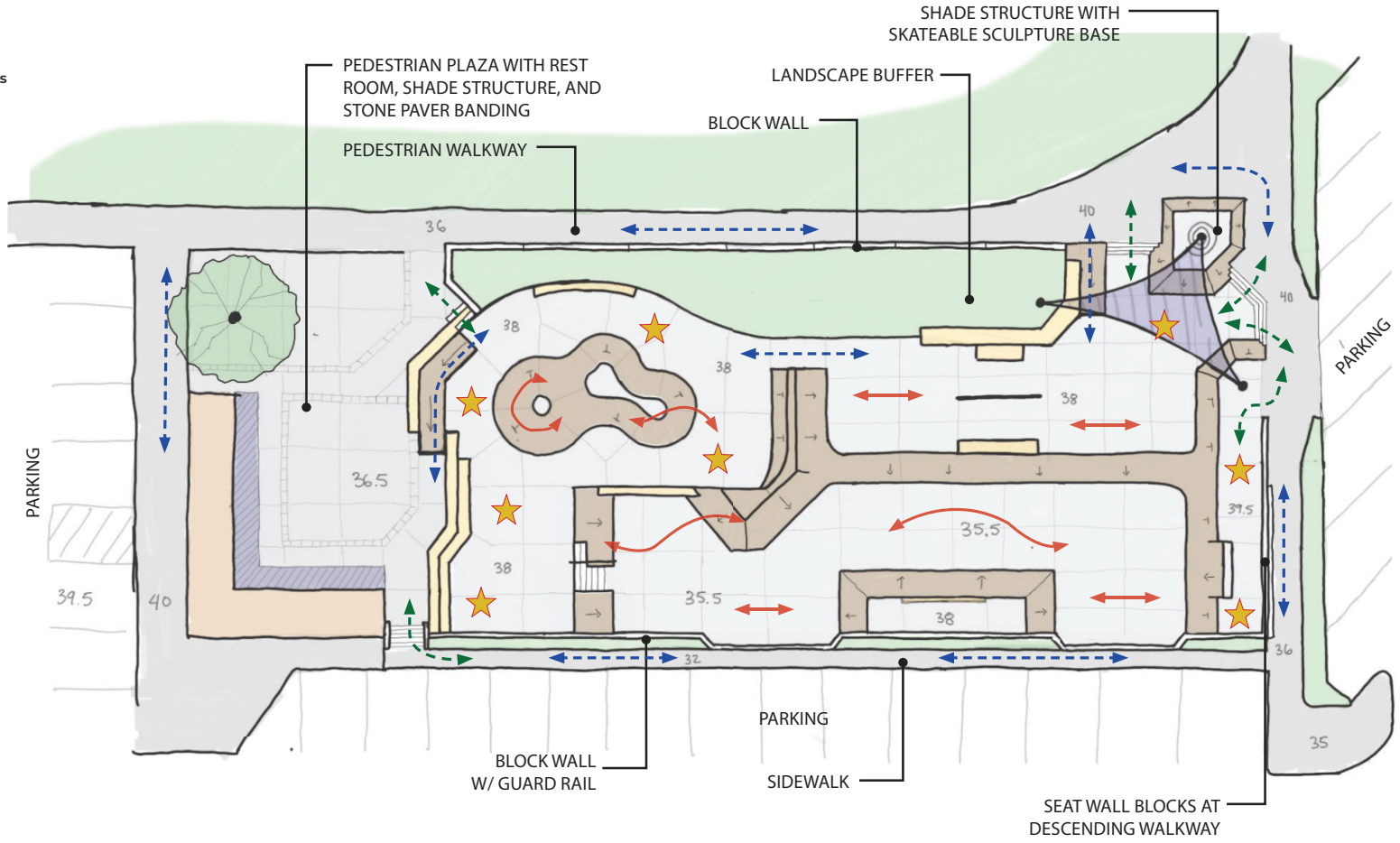
-Materials, colors, and details that compliment the surrounding amenities

-Entry plazas on the East an West with shade, skateable art, and board protection

- Connectivity to other site amenities

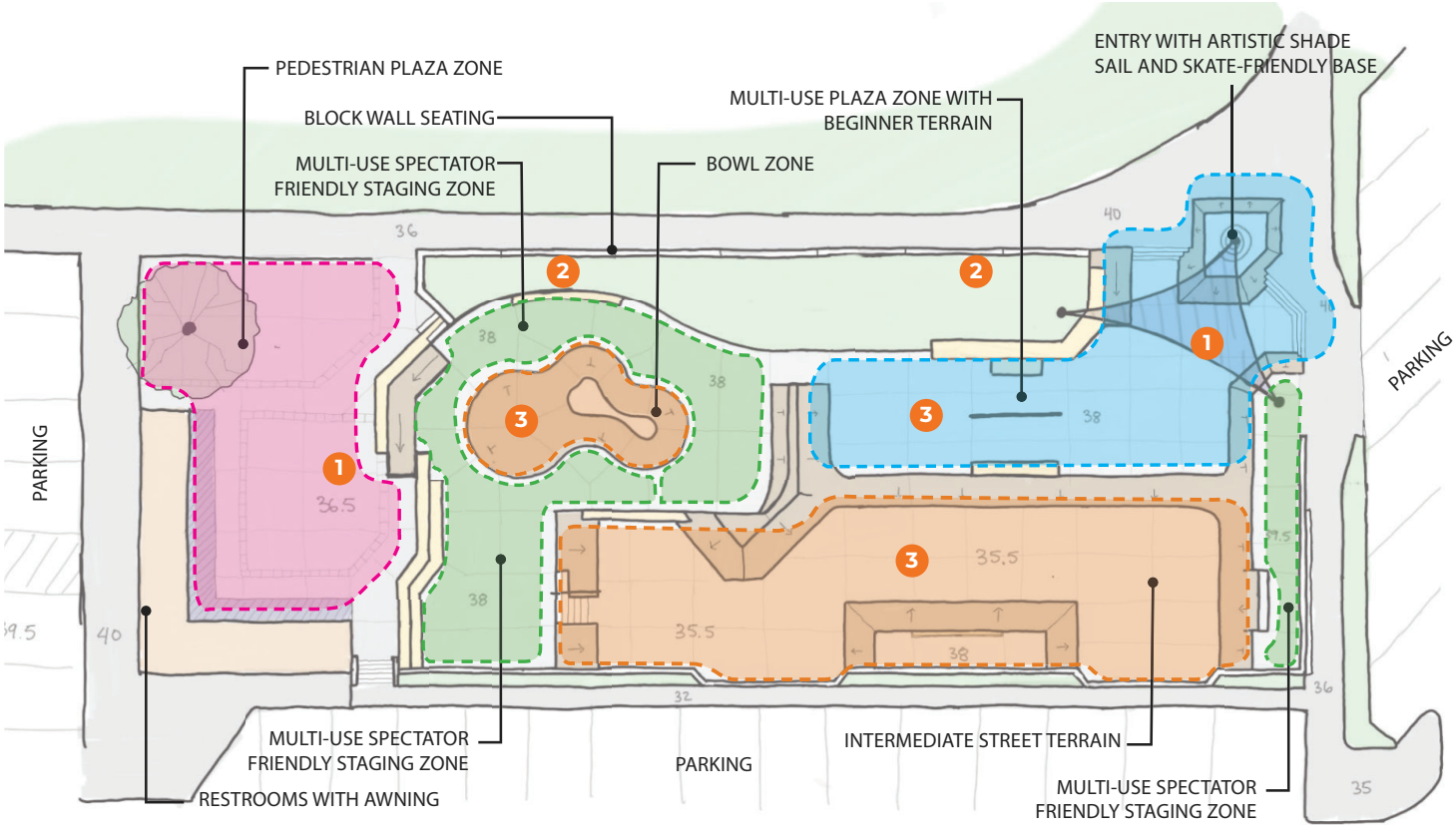
-Use of site topography to maintain visibility and create intentional viewing opportunities.

-3 Unique terrain zones (rooms) that inclusive to di erent skill levels and riding styles

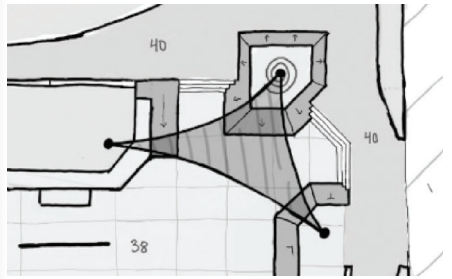


Skate Plaza Concept - Site Integration

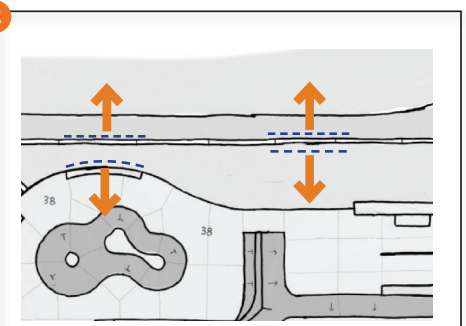
Concept Design Zone Map (Design Revision 2)



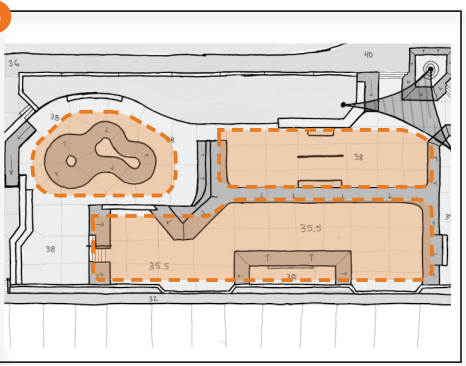
1 Urban Plaza Entry with Skateable Art



2 Seating with Multi-direction Views



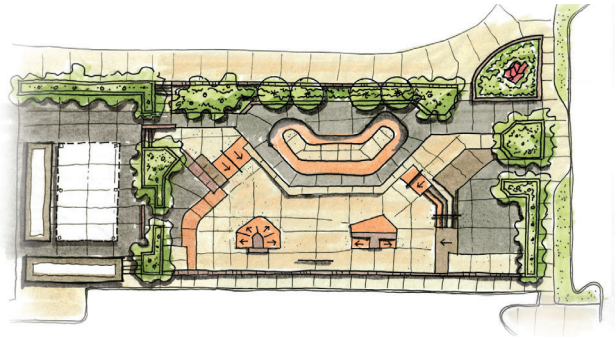
3 Inclusive and Accessible Terrain Zones



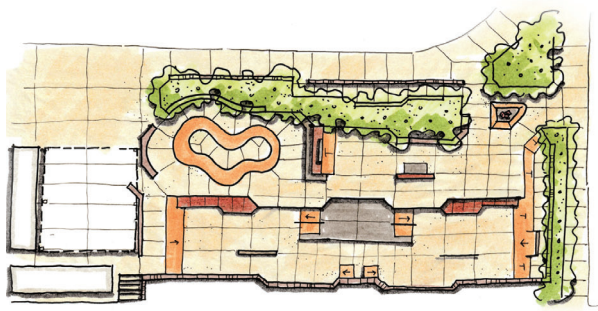
Skate Plaza Concept

Concept Design Process

Initial Concept Option 1 (10/05)



Initial Concept Option 2 (10/05)



<u>Concept Preferred Direction and Feedback</u>

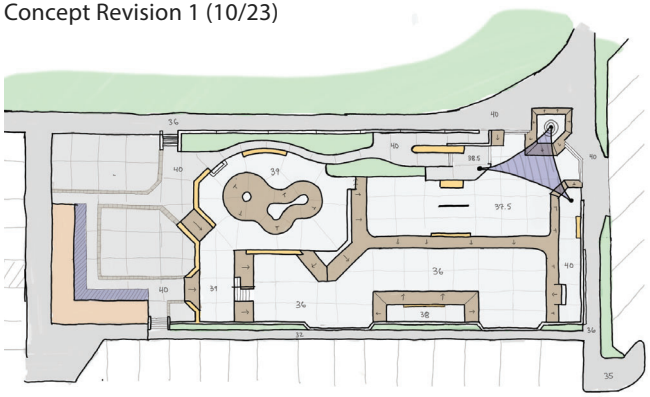
-Concept Option 2 Preferred both in terms of site programming and active terrain

-Recon guration of Plaza Restrooms

-Extend Skatepark into plaza in a safe way that allows for shared space but board protection

- Shrinks landscape island to gain more skateable space in beginner zone

Concept Revision 1 (10/23)



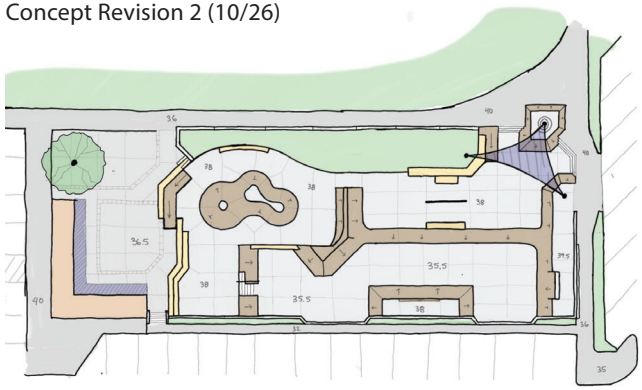
<u>Design Elements</u>

-Emphasis on active user capacity, zones, and safe staging Areas for spectators

-Materials, colors, and details that compliment the surrounding amenities

-Mixed use Entry plazas

Concept Revision 2 (10/26)



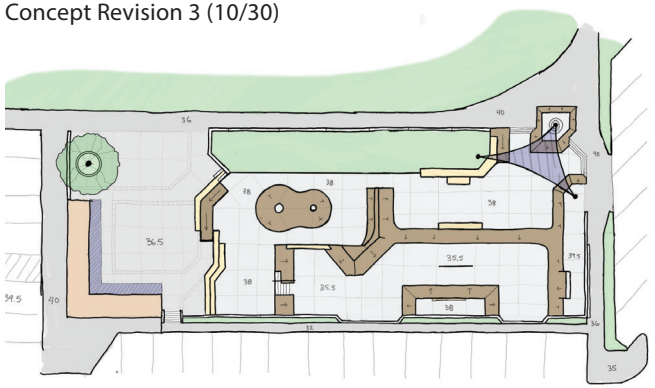
<u>Design Elements</u>

-Creating a larger/more open landscape bu er for seating in grass rather than hard scape

- Plaza elevation changed to achieve a ush condition with Northern walkway / wall

-Maintaining Northern wall design intentions

Concept Revision 3 (10/30)



<u>Design Elements</u>

-West skatepark limit shifted 12 feet to the East

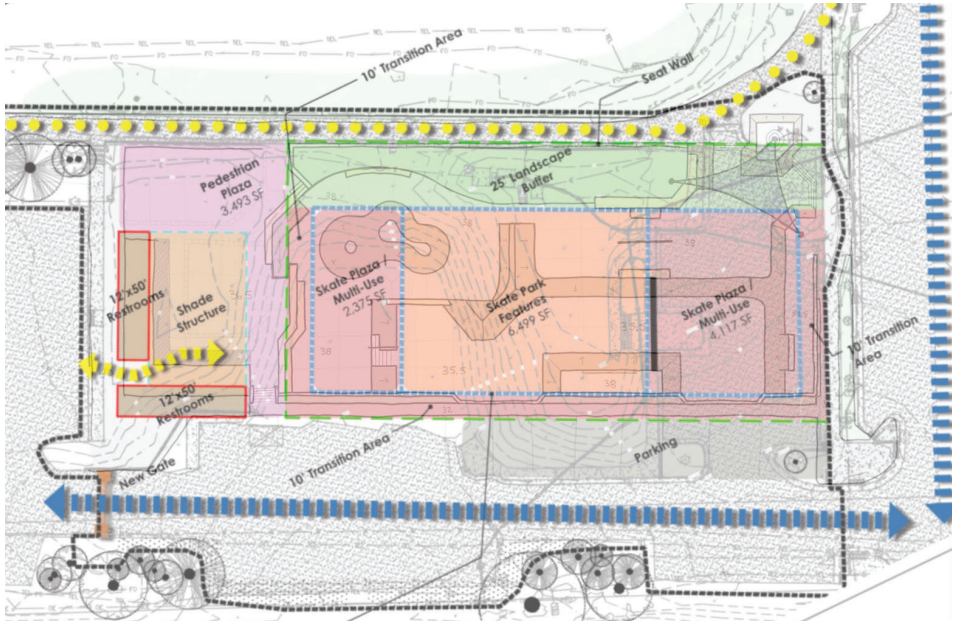
-Overall bowl zone reduced in size (including bowl spectator viewing zone) to eliminate impact on landscape bu er

-Skate Rail (atbar) removed from beginner zone to accommodate open space for events

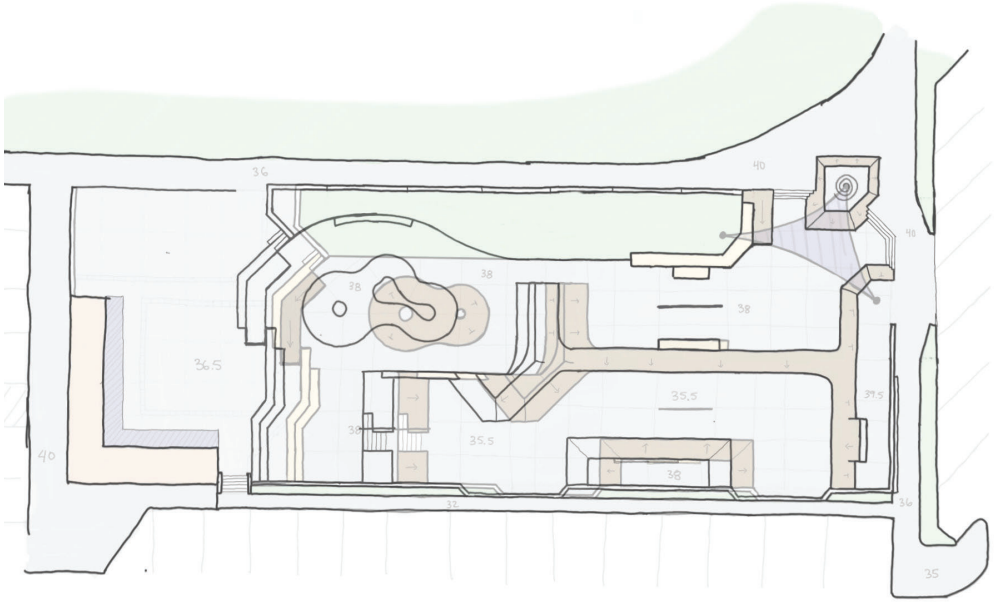
Skate Plaza Concept

Bubble Diagram Overlay

Concept Revision 1 Overlay

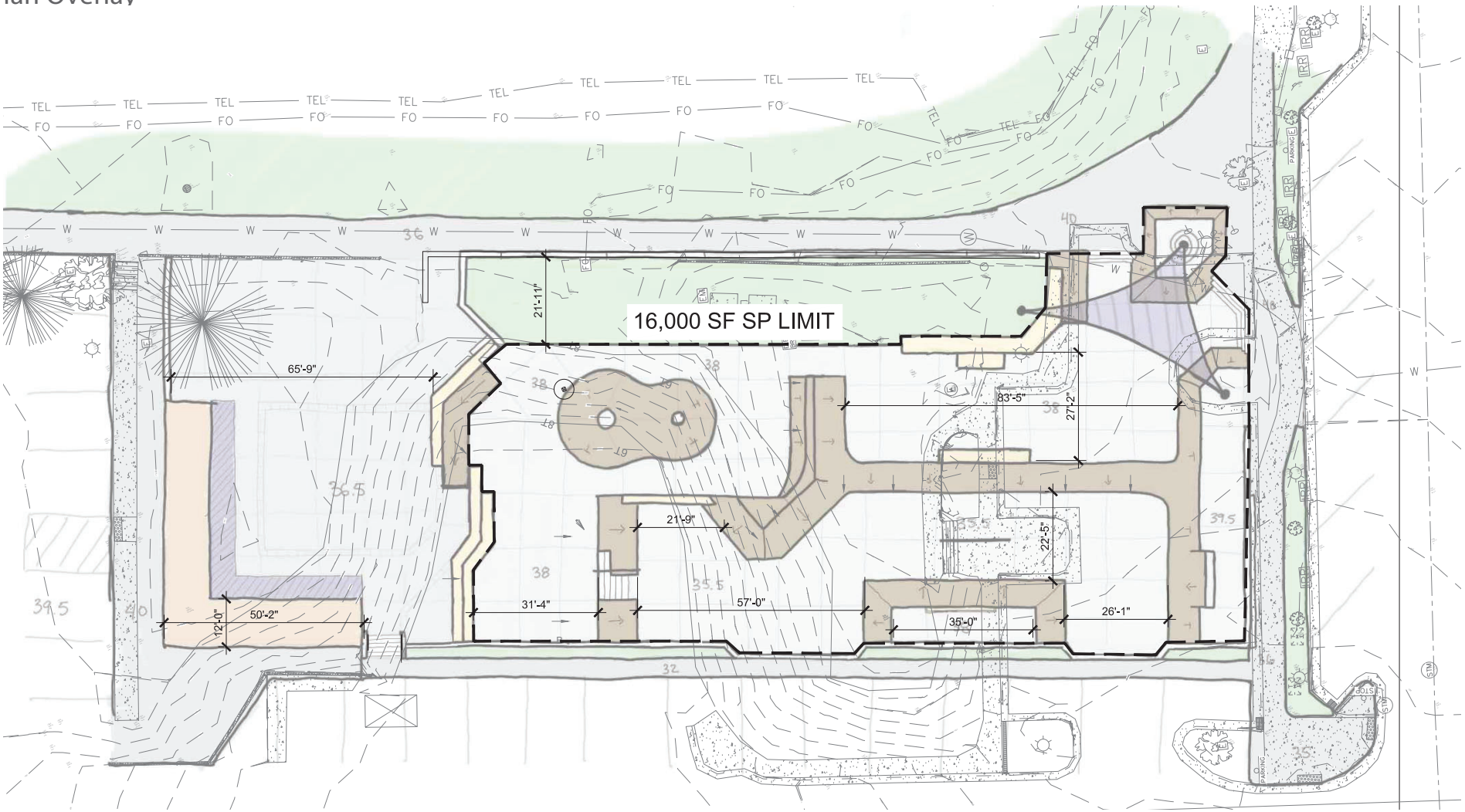


Concept Revision 2 Overlay

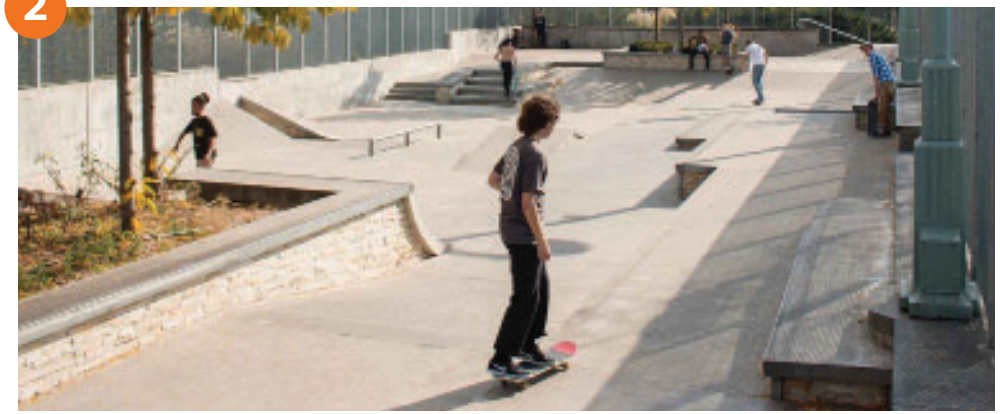


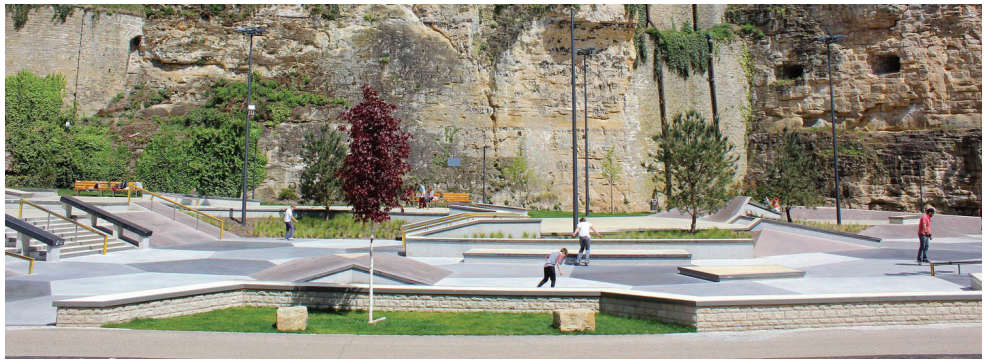
Skate Plaza Concept

Site Plan Overlay



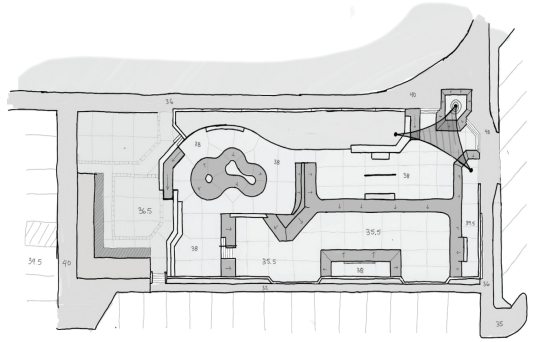








1. Skatepark Peitruss - Luxembourg, Luxembourg | Constructo Skateparks
2. Tribeca Skate Park - New York City, New York | SITE Design Group



Space Character

Design Direction

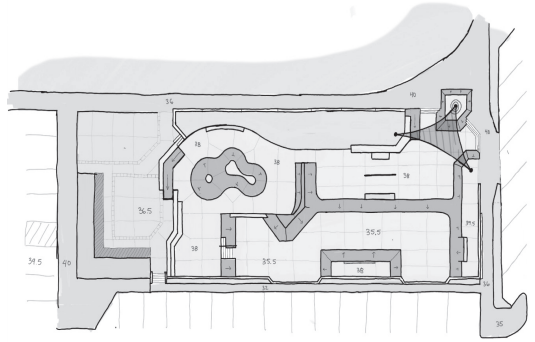




1. Fire Station Skatepark - Fort Worth, Texas | Newline Skateparks
2. Seattle Center Skate Plaza - Seattle, Washington | Newline Skateparks

Skatepark Features

Design Direction



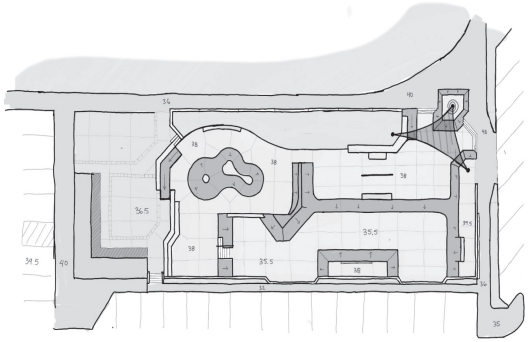
1



2

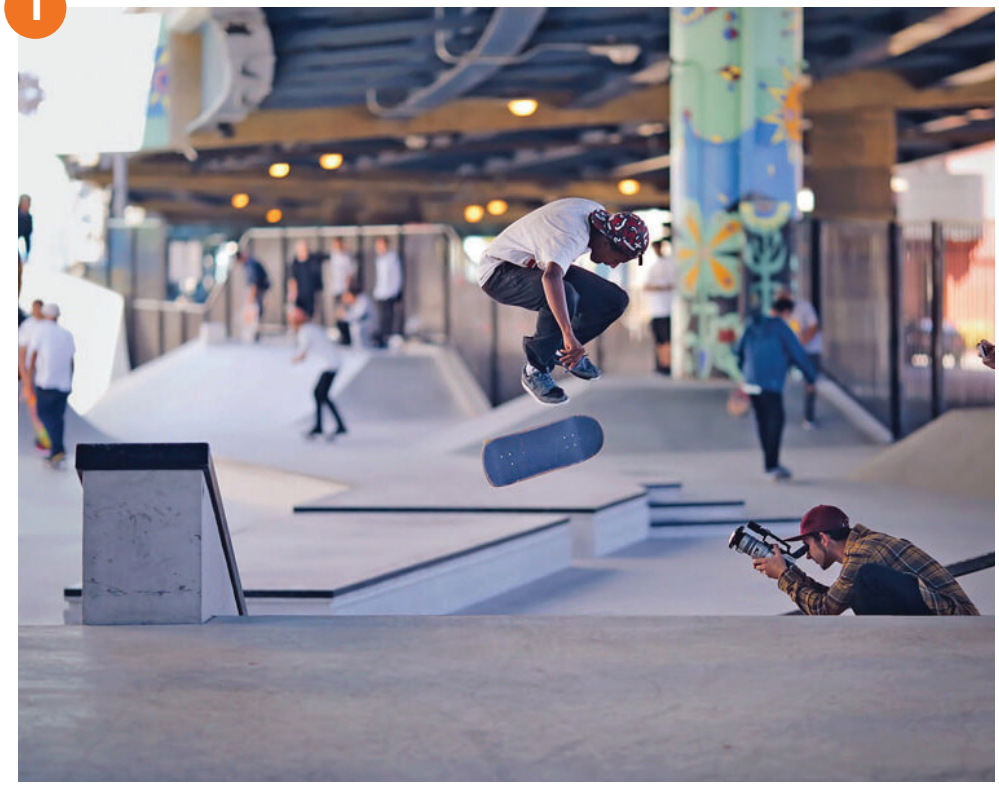


1. Granbury Skate Plaza - Granbury, Texas | Newline Skateparks
2. Seattle Center Skate Plaza - Seattle, Washington | Newline Skateparks



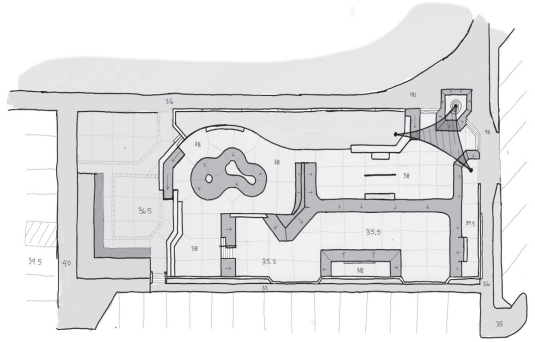
Skatepark Features

Design Direction





1. SOMA Skate Plaza - San Francisco, California | Newline Skateparks
2. ED Benedict Skate Plaza - Portland, Oregon | Newline Skateparks



Skatepark Features

Design Direction

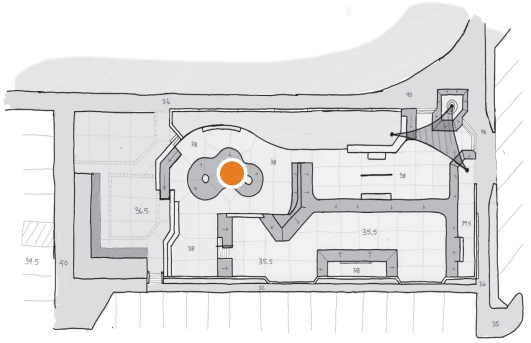




1. Amelia Mayberry Skatepark - Whittier, California | Newline Skateparks
2. Lloydminster Skatepark - Lloyminster, Alberta | Newline Skateparks

Skatepark Features

Design Direction



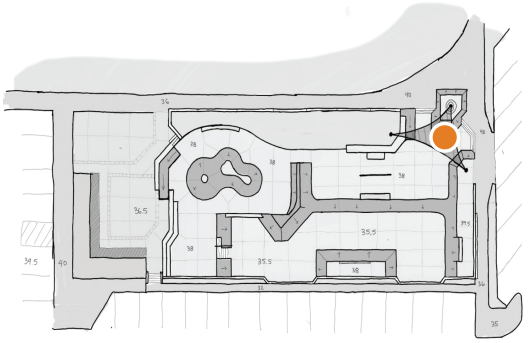
1



2

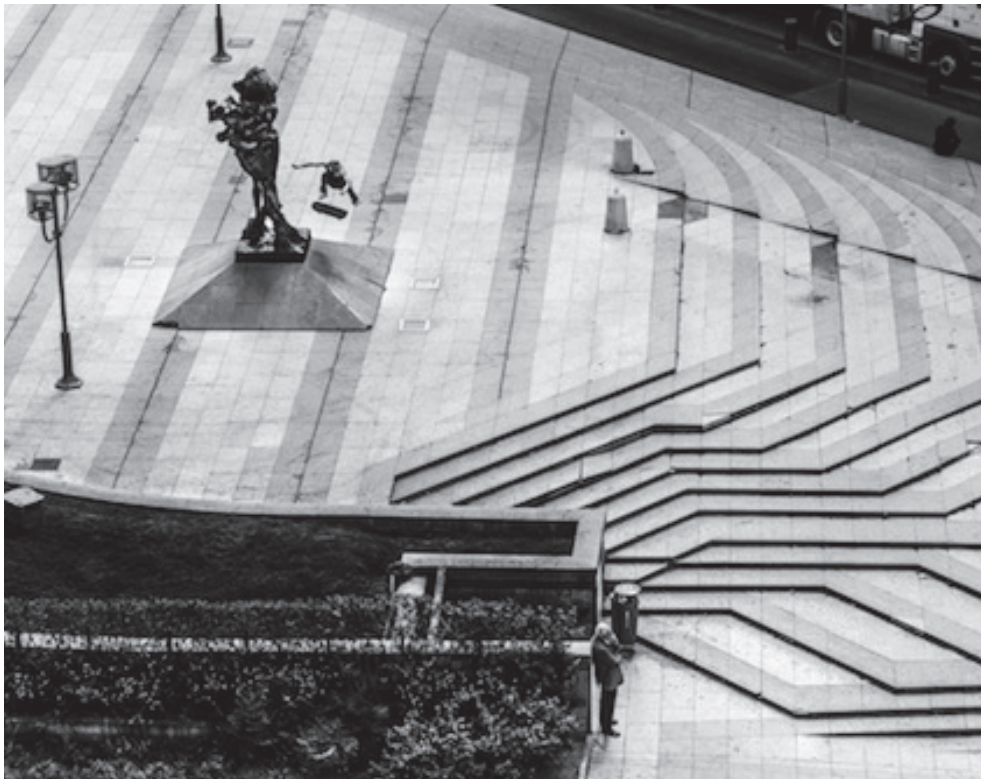


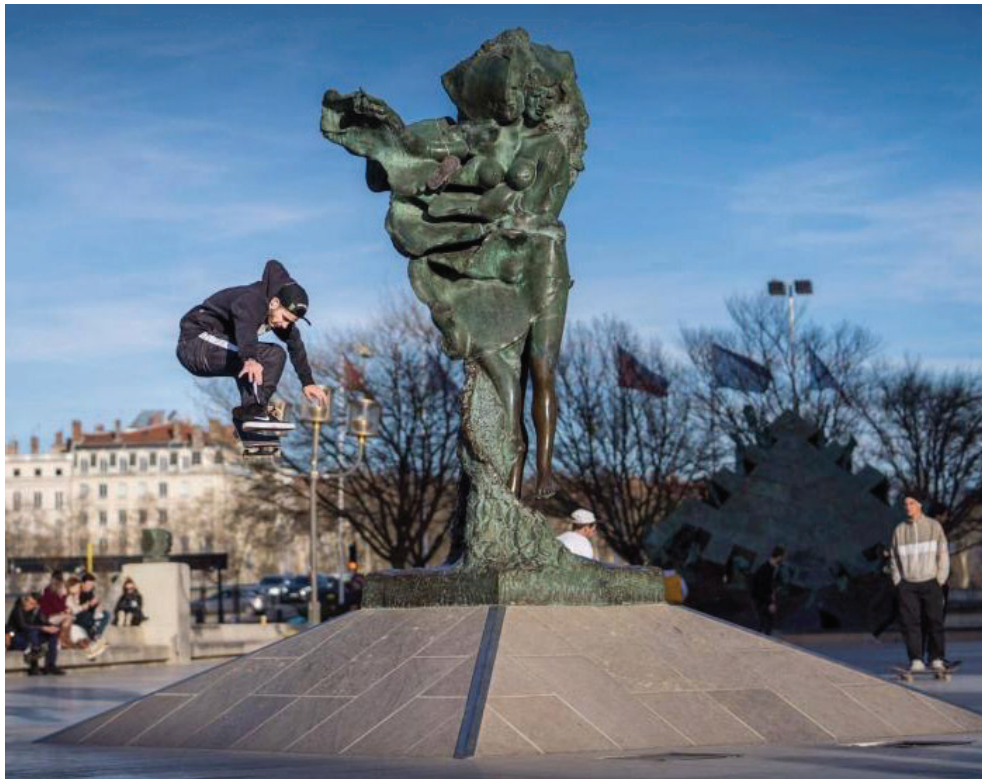
1. Rolling Magic Skatepark - Lenexa, Kansas | Newline Skateparks
2. 3rd St. Skatepark - Greeley, Colorado | Newline Skateparks



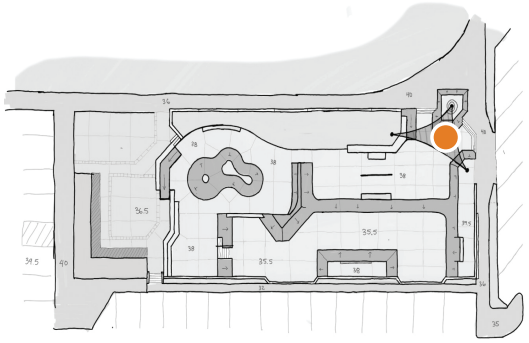
Artistic Component

Design Direction





Place Louis Pradel - Lyon, France



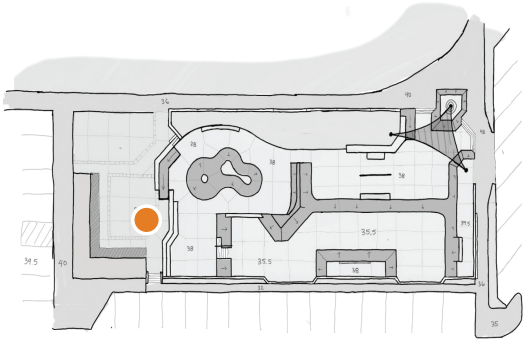
Artistic Component

Design Direction





1. The Plaza at the Forks - Winnipeg, Manitoba | Newline Skateparks
2. Campus MIL Urban Ramp - Montréal, QC | Nip Paysage



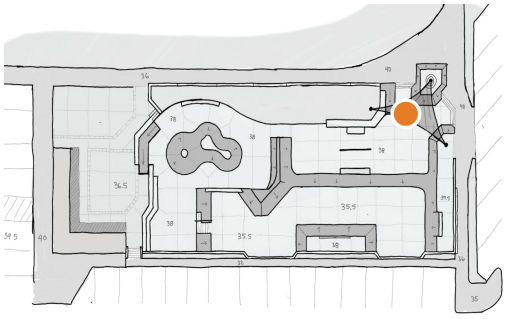
Surface Selections

Design Direction





1. The Square in Trondheim - Trondheim, Norway | agra arkitektur
2. Promenade Smith - Montréal, QC | Nip Paysage



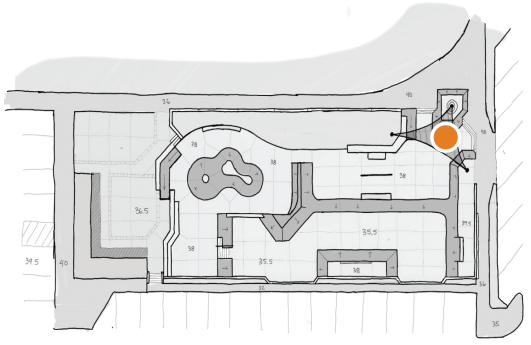
Surface Selections

Design Direction





1. Fire Station Skatepark - Fort Worth, Texas | Newline Skateparks
2. Eastmark Skatepark - Meza, Arizona | Spohn Ranch Skateparks



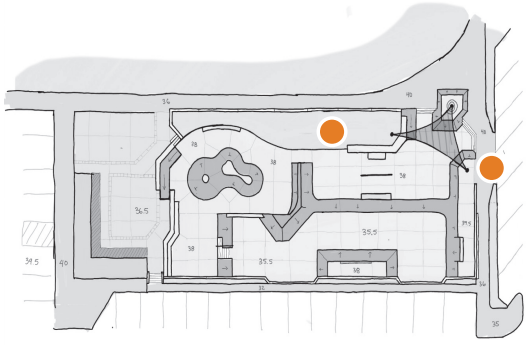
Entrance Designs

Design Direction





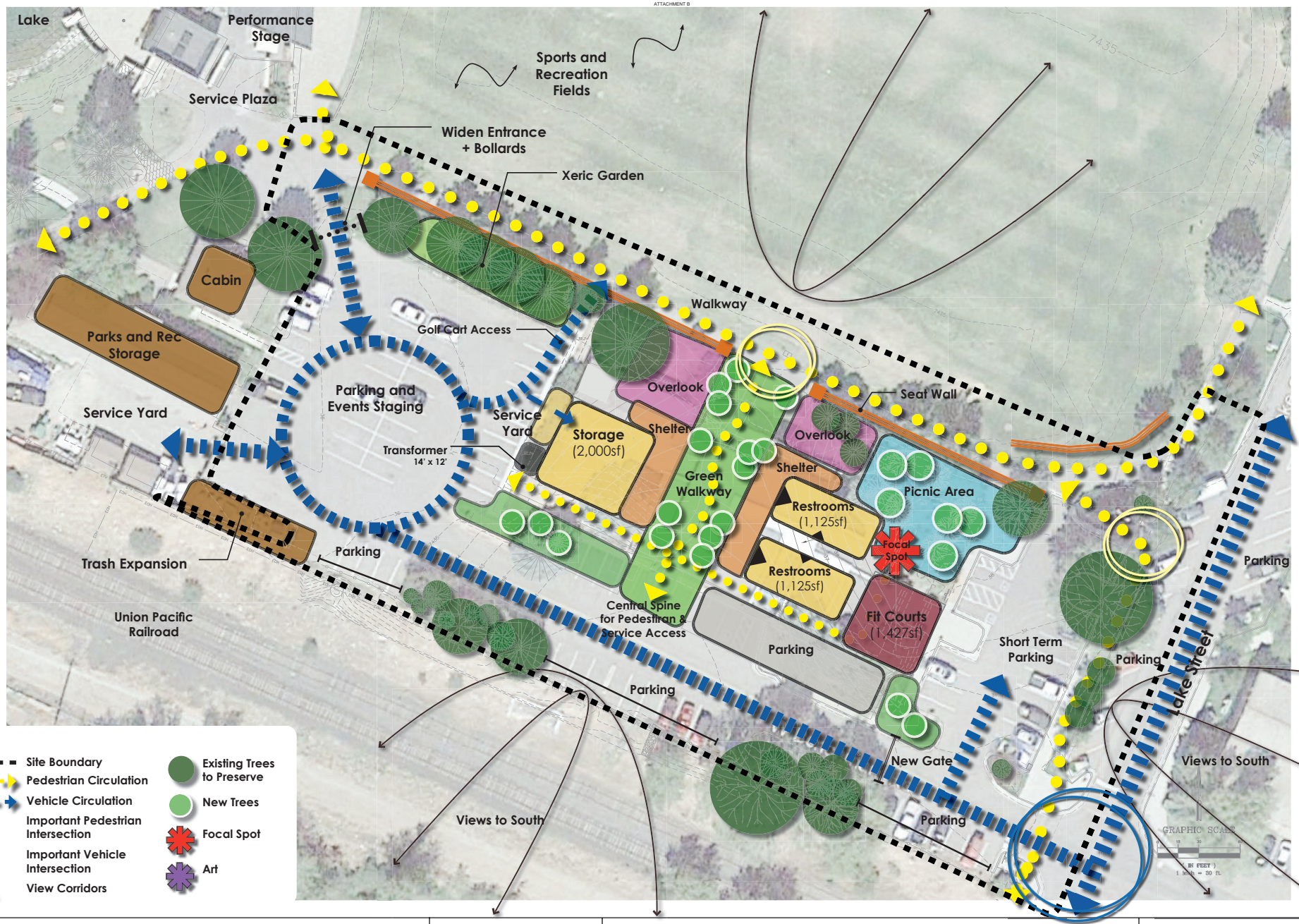
1. Willetton Skate Plaza - Canning, Australia | Skate Sculpture
2. Bridgefoot Street Park - Dublin, Ireland | DFLA



Passive & Bu er Zones

Design Direction

ATTACHMENT B



EAST NOTTINGHAM PARK IMPROVEMENTS

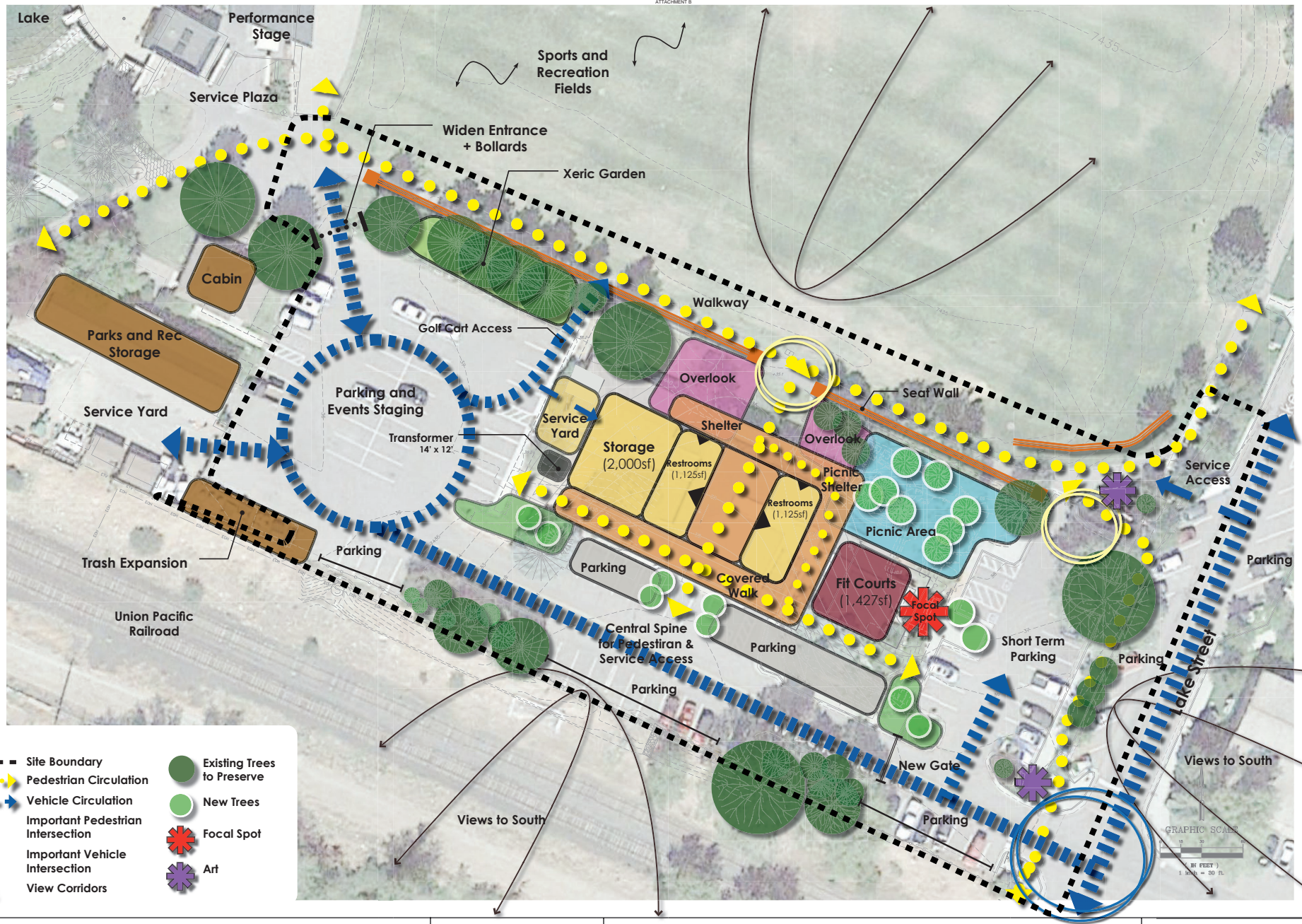
ZEHREN AND ASSOCIATES, INC.
ARCHITECTURE PLANNING INTERIORS LANDSCAPE ARCHITECTURE
PO Box 1976,Avon, Colorado .(970) 949-0257 F.(970)949-1080 www.zehren.com

SCALE: 1" = 20'
0 10' 20' 40'

Concept 1
May 17, 2021

Town of Avon

ATTACHMENT B



EAST NOTTINGHAM PARK IMPROVEMENTS

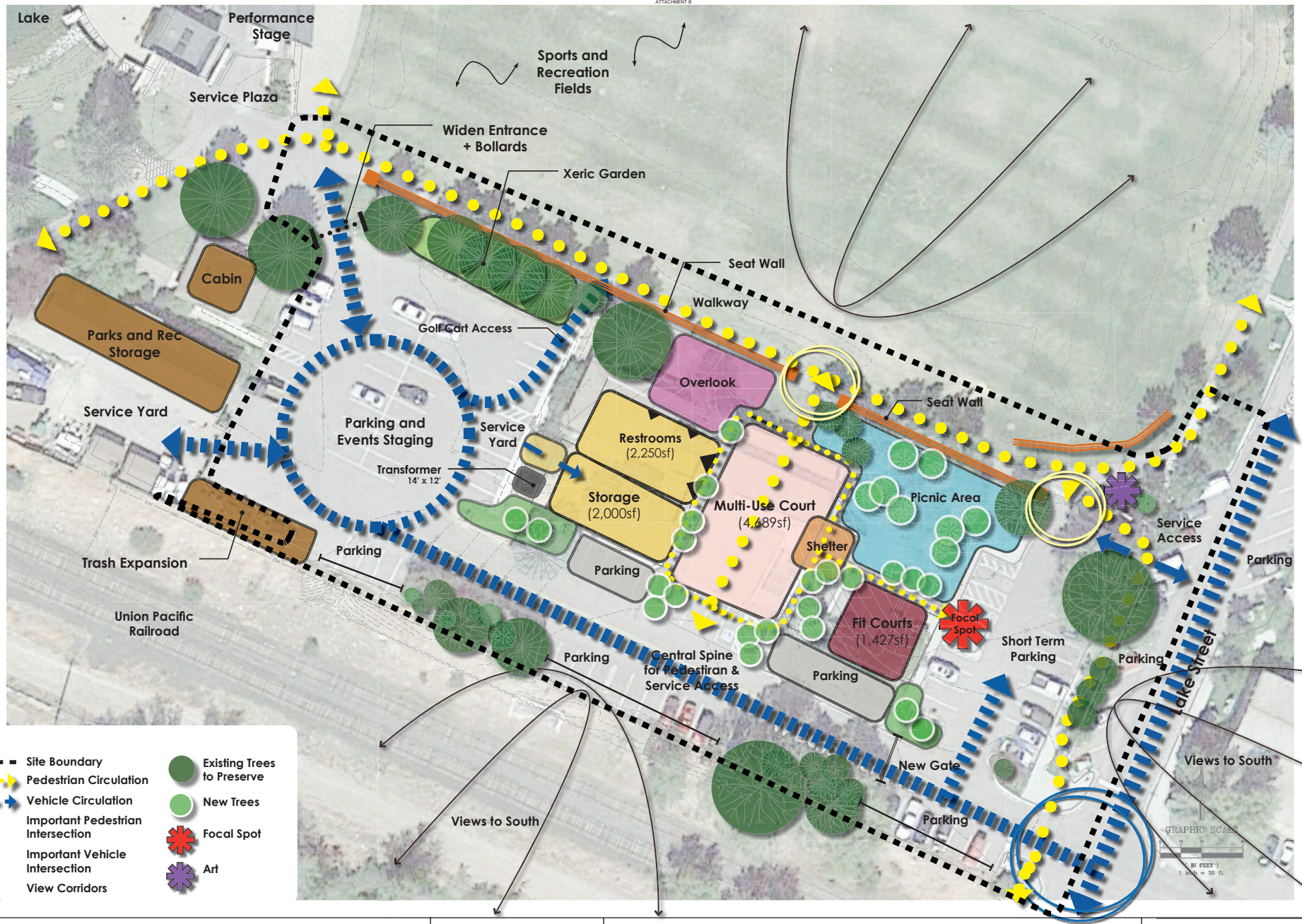
ZEHREN AND ASSOCIATES, INC.
ARCHITECTURE PLANNING INTERIORS LANDSCAPE ARCHITECTURE
PO Box 1976,Avon, Colorado (970) 949-0257 F.(970)949-1080 www.zehren.com

SCALE: 1" = 20'
0 10' 20' 40'

Concept 2
May 17, 2021

Town of Avon

ATTACHMENT B



EAST NOTTINGHAM PARK IMPROVEMENTS

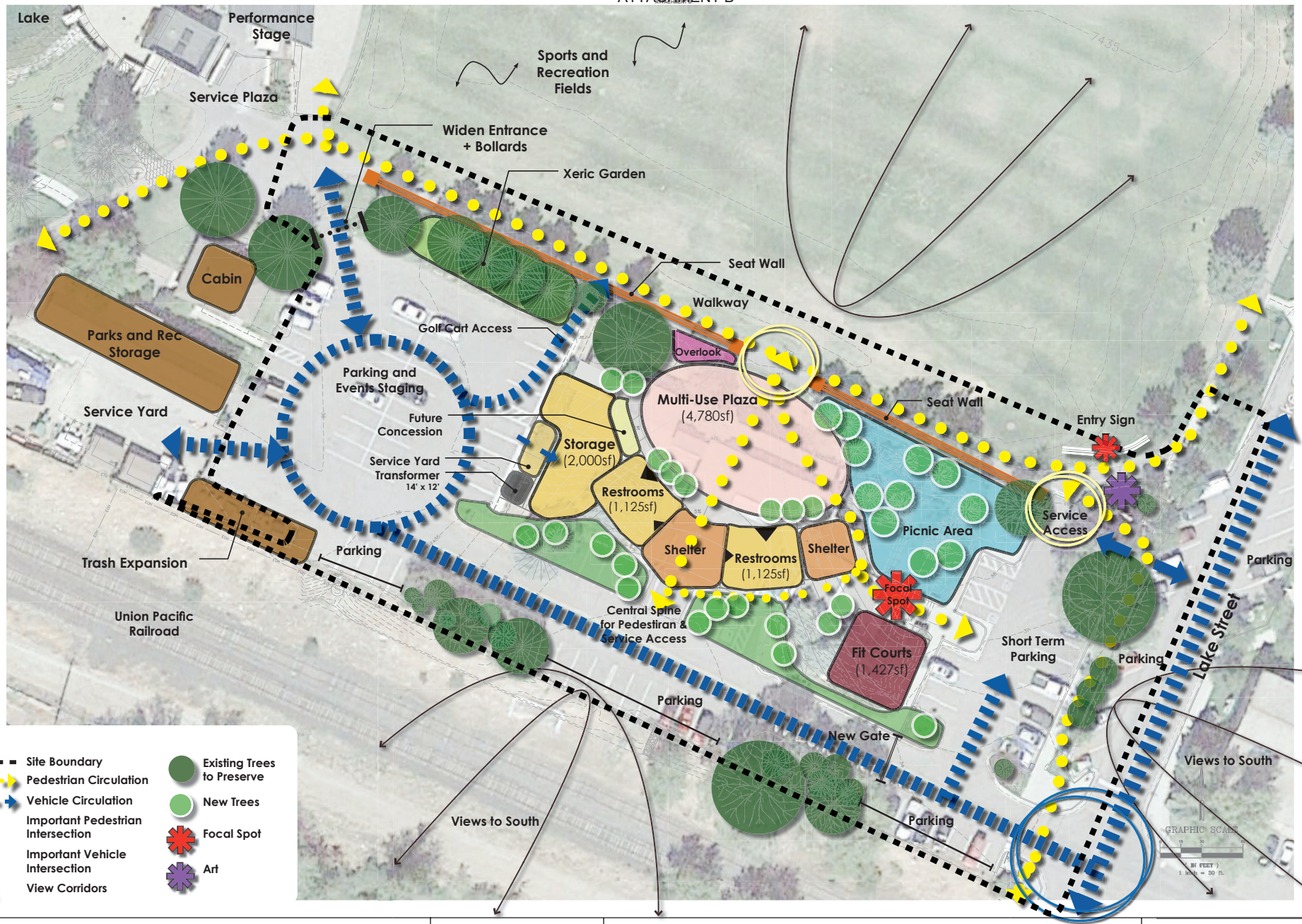
ZEHREN AND ASSOCIATES, INC.
ARCHITECTURE PLANNING INTERIORS LANDSCAPE ARCHITECTURE
PO Box 1976,Avon, Colorado .(970) 949-0257 F.(970)949-1080 www.zehren.com

SCALE: 1" = 20'
0 10' 20' 40'

Concept 3
May 17, 2021

Town of Avon

ATTACHMENT B



EAST NOTTINGHAM PARK IMPROVEMENTS

ZEHREN AND ASSOCIATES, INC.
ARCHITECTURE PLANNING INTERIORS LANDSCAPE ARCHITECTURE
PO Box 1976,Avon, Colorado (970) 949-0257 F.(970)949-1080 www.zehren.com

SCALE: 1" = 20'
0 10' 20' 40'

Concept 4
May 17, 2021

Town of Avon

ATTACHMENT C

Post Office Box 975
100 Mikaela Way
Avon, CO 81620

LETTER OF AGREEMENT

This Agreement is made on July 1, 2023, between the Town of Avon ("TOWN"), a municipality in Eagle County, Colorado, and the Avon Skate Coalition ("ASC"), a grassroots organization located in Eagle County, Colorado, and outlines the terms and conditions of the agreement between parties.

WHEREAS The ASC is serving as the community driven entity in partnership with the Education Foundation of Eagle County ("EFEC"), a registered 501(c)(3) organization located in Eagle County, Colorado, and outlines the terms and conditions of the agreement between parties.

WHEREAS The TOWN grants permission to the ASC to support and facilitate the planning, design, and potential construction of the proposed skateboard plaza ("PLAZA") at 1 Lake Street or such other location as determined appropriate by the Town ("SITE"); and

WHEREAS The TOWN and the ASC are co-partners in the project to plan, design, construct, and maintain the proposed PLAZA; and

WHEREAS The TOWN, EFEC, and ASC contributed to an equity-centered public engagement process to connect members of the skateboard community as well as individuals who self-identify as a representative of at least one of several unique communities including Black / Indigenous / Person of Color ("**BIPOC**"), Lesbian / Gay / Bisexual / Transgender / Queer ("**LGBTQ**"), Female, 55 years of age or older, Having a learning disability or Having an alternative physical disability

TERMS & CONDITIONS: The parties agree to the terms and conditions listed below:

1. The term of the Agreement is July 1, 2023 ending on December 31, 2030.
2. The TOWN remains the owner of the SITE and related PLAZA
3. The ASC shall follow procedures required by the Avon Municipal Code related to planning and construction of the SITE and related PLAZA.
4. The ASC shall follow procedures required by the Avon Municipal Code related to events and special uses of the SITE and related PLAZA
5. The TOWN grants permission to the ASC to visit the SITE prior to and during planning, construction, and maintenance of the SITE for purposes related to planning, and potential construction of the SITE and related PLAZA.
6. If the planning, construction or maintenance of the SITE and related PLAZA interrupts the flow of traffic or public rights of way, the ASC shall complete and submit a Right of Way Permit Application and a Traffic Control Plan to be approved by the Public Works Operations Division.
7. The TOWN shall not be responsible for damage to the SITE or PLAZA.

The TOWN may rescind this agreement at any time with or without cause with written notice to the ASC.

Agreement has been read and approved:

Avon Skate Coalition

Name: Amy Lewis
Title: ASC Member/ Grant Manager, EFEC
Signature: Amy E Lewis
Date: 07/07/2023

Town of Avon

Name: Amy Phillips
Title: Mayor Pro Tem
Signature:
Date: 07/06/2023

ATTACHMENT D - Skate Areas in Public Parks



Aspen



ATTACHMENT D - Skate Areas in Public Parks



Breckenridge



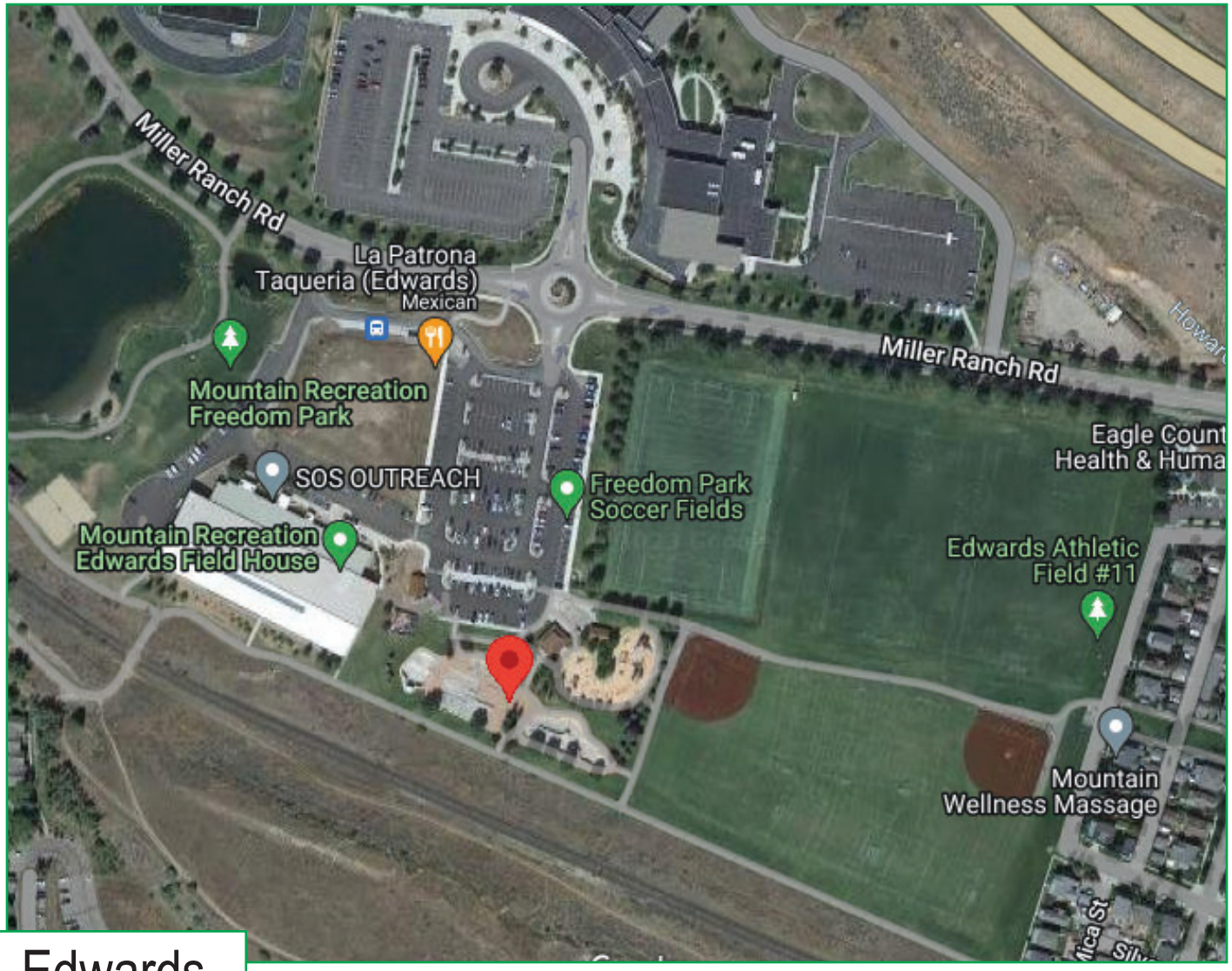
ATTACHMENT D - Skate Areas in Public Parks



Cortez



ATTACHMENT D - Skate Areas in Public Parks



Edwards



ATTACHMENT D - Skate Areas in Public Parks



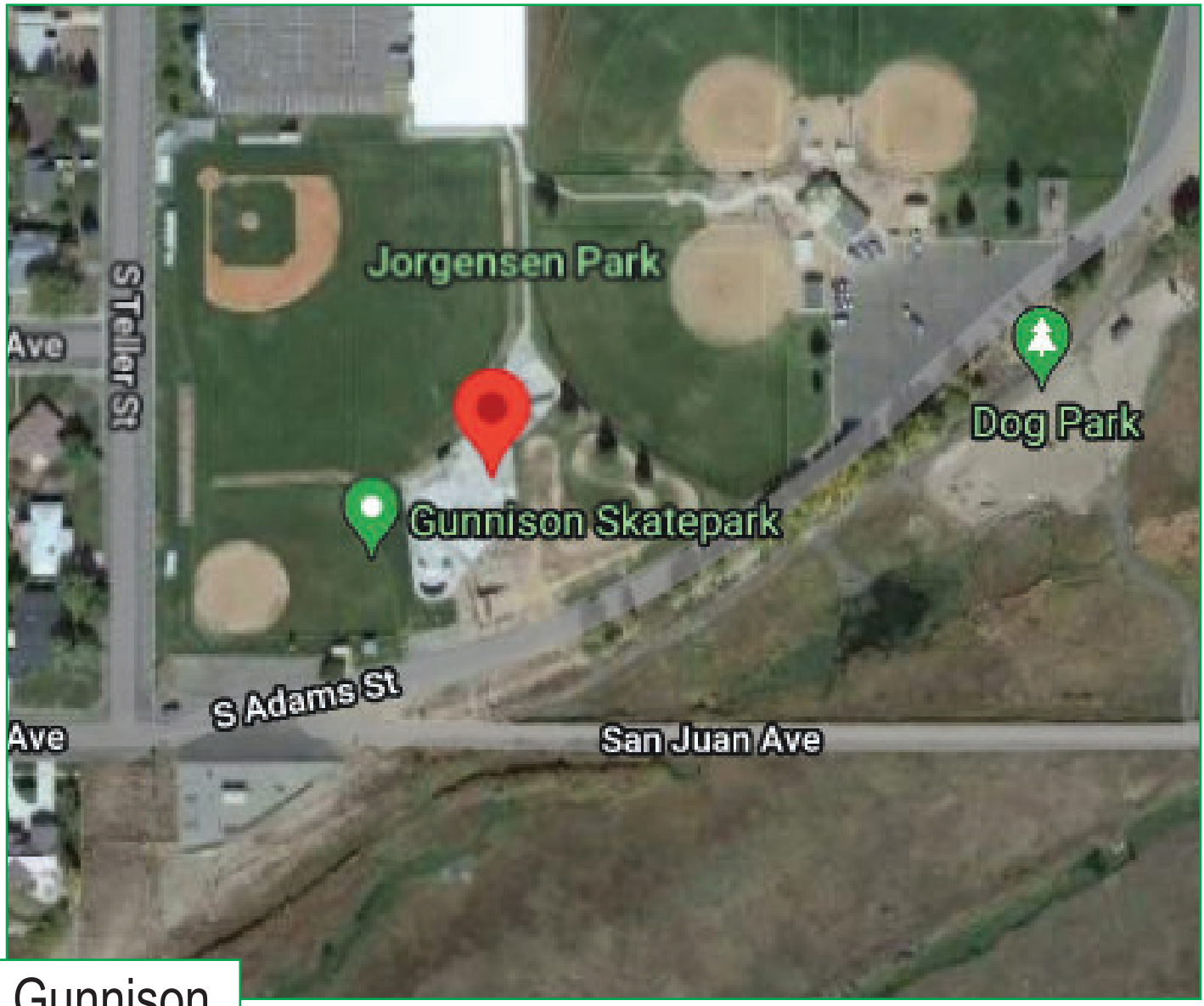
Frisco




N High St
W Street 1
Mesa St
E Garnet Ave
N Zero St
Polhamus Park Playground
W Topaz Ave
Granby Elementary School
Granby Skatepark
Polhamus Park
Granby Police Department
Granby Library
E Jasper Ave
Car Wash
Never Summer Shaved Ice
Mesa St
Dollar General
Maverick's Grille
American • $$

Granby


Polhamus Park Playground
Granby Town Hall
Granby Skatepark
Granby Library
Granby Dental


Jorgensen Park
S Teller St
Ave
Dog Park
Gunnison Skatepark
S Adams St
Ave
San Juan Ave

Gunnison


Jorgensen Event Center
Jorgensen Park
Dog Park
Gunnison Skatepark

ATTACHMENT D - Skate Areas in Public Parks



Leadville



ATTACHMENT D - Skate Areas in Public Parks



Manitou Springs



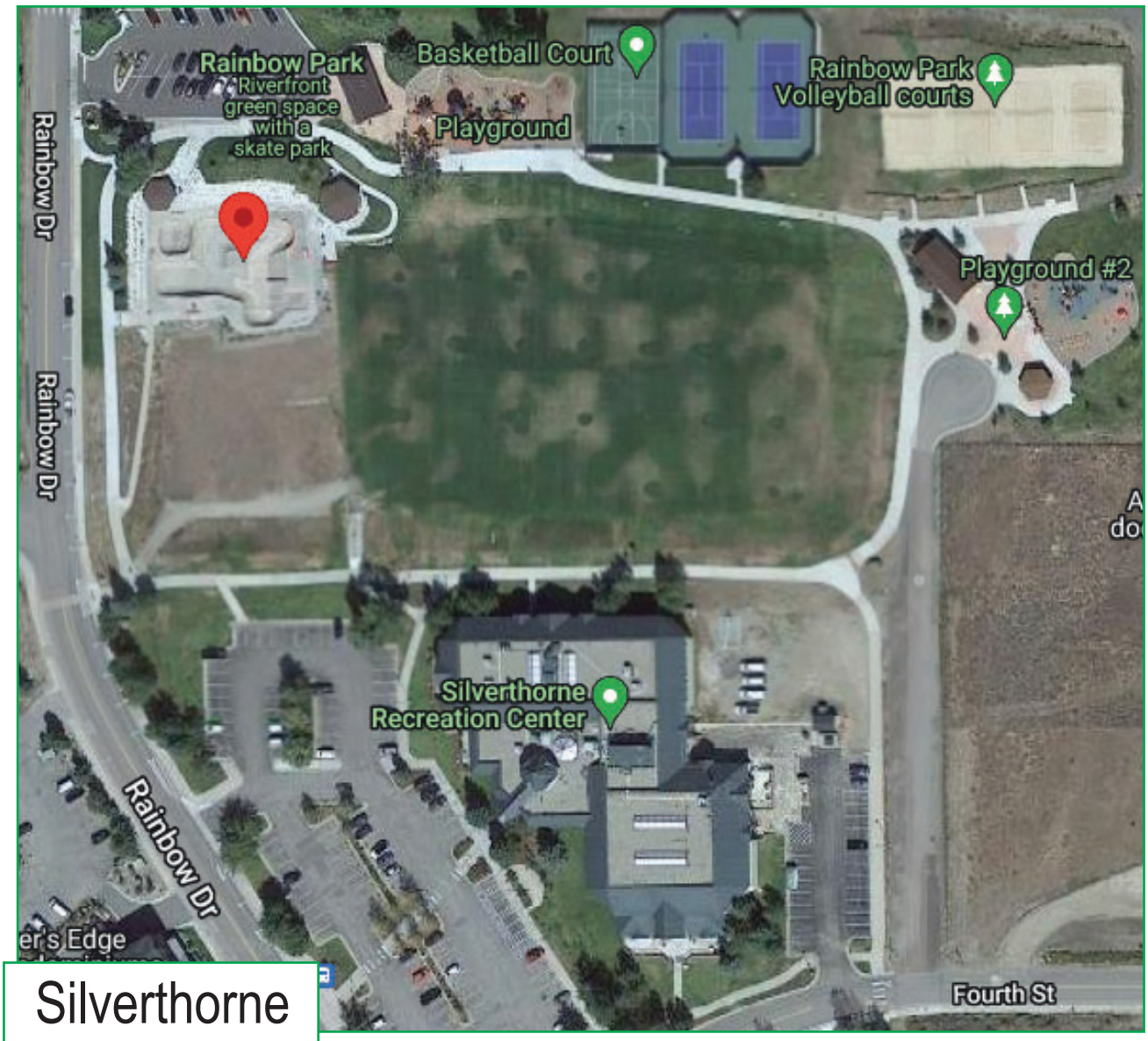
ATTACHMENT D - Skate Areas in Public Parks



Salida



ATTACHMENT D - Skate Areas in Public Parks



Silverthorne



ATTACHMENT D - Skate Areas in Public Parks



Snowmass Village



ATTACHMENT E - Skate Areas near Performance Stage



